Contribution ID: 95ac0dab-ae6a-40ea-aaee-aadf29314bab

Date: 21/05/2021 07:22:52

Targeted consultation on supervisory convergence and the single rulebook

Taking stock of the framework for supervising European capital markets, banks, insurers and pension funds

Fields marked with * are mandatory.

Introduction

There has been considerable progress on both supervisory convergence and the single rulebook since the three <u>Europe an Supervisory Authorities (ESAs)</u> were created in 2011. Nevertheless, both require continued and appropriately targeted efforts to make further progress. In this context, the <u>Commission's capital markets union (CMU) action plan published on 24 September 2020 includes the following action:</u>

CMU action plan - Action 16: The Commission will work towards an enhanced single rulebook for capital markets Lassessing the need for further harmonisation of EU rules and monitoring progress towards supervisory convergence. will take stock of what has been achieved in Q4 2021 and consider proposing measures for stronger supervisor coordination or direct supervision by the European Supervisory Authorities.

The Commission will also carefully assess the implications of the *Wirecard* case for the regulation and supervision (EU capital markets and act to address any shortcomings that are identified in the EU legal framework.

The <u>CMU</u> is the EU's plan to create a truly single market for capital across the EU. It aims to get investment and savings flowing to the companies and projects that need them across all Member States, benefitting citizens, investors and companies, regardless of where they are located. The CMU provides new sources of funding for businesses, helps increase options for savers and makes the economy more resilient.

Without well-developed and integrated capital markets, there can be no economic prosperity. And without supervision, capital markets could not contribute to economic prosperity. Supervision is an essential condition for a well-functioning CMU. This will be particularly relevant in a post-Brexit world with multiple financial centres across the EU. Gradual progress towards more integrated capital markets supervision will be indispensable.

It is essential for people and firms to have confidence in the financial system and also for the providers of financial services to operate in a stable and fair environment. Supervision should ensure that divergences in outcomes of supervisory practices in Member States do not undermine confidence, stability, investor protection and fairness in the

Single Market. The three European Supervisory Authorities (ESAs) are mandated to ensure the convergence of supervisory practices among the national competent authorities (Within the <u>banking union</u>, the <u>single supervisory mechanism</u> ensures uniform supervision of banks. For banking resolution, the <u>single resolution board</u> is directly responsible for resolution planning and decisions for all significant banks and cross-border ones). In addition, the <u>European Securities Markets Authority</u>, is responsible for direct supervision of some market activities and market operators. However, supervisory convergence reaches its limits where the national rules that supervisors have to apply and enforce differ between Member States or where the common European rules leave room for interpretation or too much discretion to Member States for its transposition, application and enforcement. The ambition for a European single rulebook therefore seeks to reduce differences between national laws and to provide more detailed rules where it is important for stability and fairness in the Single Market. Taken together, supervisory convergence and the single rulebook provide the framework for effective and efficient supervision.

The input to this consultation, which seeks to take stock of what has been achieved so far, will feed into the preparation of the report required by the CMU action plan which will cover the review required under the ESAs founding Regulations as well (Article 81 of the ESAs founding Regulations requires the Commission to review the functioning of the ESAs every 3 years, and next time by end 2021). This consultation seeks targeted views on certain aspects related to the 2019 ESAs review (The ESAs founding regulations were amended in 2019. These recent legislative changes entered into force in January 2020: Regulation (EU) 2019/2175, which reviews the powers, governance and funding of the ESAs, EBA Regulation consolidated version of 1 January 2020, EIOPA Regulation consolidated version of 1 January 2020) and contributes to a wider debate on supervisory convergence and the single rulebook.

Please note that not all questions are relevant for all stakeholders and that you are not expected to reply to each question. Please indicate the ESA for which the reply is intended.

Please note: In order to ensure a fair and transparent consultation process only responses received through our online questionnaire will be taken into account and included in the report summarising the responses. Should you have a problem completing this questionnaire or if you require particular assistance, please contact <u>fisma-esas-review@ec.europa.eu</u>.

More information on

- this consultation
- the consultation document
- the European system of financial supervision
- the protection of personal data regime for this consultation

About you

- *Language of my contribution
 - Bulgarian
 - Croatian
 - Czech

| | Danish |
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| | Dutch |
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| | Academic/research institution |
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| | Company/business organisation |
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| 0 | Environmental organisation |
| 0 | Non-EU citizen |
| | Non-governmental organisation (NGO) |
| | Public authority |
| | Trade union |
| 0 | Other |
| | |

| *First name |
|--|
| Matthies |
| *Surname |
| Verstegen |
| *Email (this won't be published) |
| verstegen@pensioenfederatie.nl |
| *Are you a member of an ESA Stakeholder Group? |
| Yes |
| No |
| Don't know / no opinion / not applicable |
| |
| *Organisation name |
| 255 character(s) maximum |
| Dutch Federation of Pension Funds |
| *Organisation size |
| Micro (1 to 9 employees) |
| Small (10 to 49 employees) |
| Medium (50 to 249 employees) |
| Large (250 or more) |
| Transparency register number |
| 255 character(s) maximum |
| Check if your organisation is on the <u>transparency register</u> . It's a voluntary database for organisations seeking to influence EU decision-making. |
| 84476202986-17 |
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| *Country of origin |
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| | Market infrastructure operation (e.g. CCPs, CSDs, Stock exchanges) |
| | Social entrepreneurship |
| | Other |
| | Not applicable |

The Commission will publish all contributions to this consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. For the purpose of transparency, the type of respondent (for example, 'business association, 'consumer association', 'EU citizen') country of origin, organisation name and size, and its transparency register number, are always published. Your e-mail address will never be published. Opt in to select the privacy option that best suits you. Privacy options default based on the type of respondent selected

*Contribution publication privacy settings

The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

Anonymous

Only organisation details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published as received. Your name will not be published. Please do not include any personal data in the contribution itself if you want to remain anonymous.

Public

Organisation details and respondent details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published. Your name will also be published.

I agree with the personal data protection provisions

ESA(s) you want to focus on

8

About which ESA(s) will you be providing responses in this questionnaire?

Please select the **ESA** that vou know best. You can select two the three ESAs. one, or In case you choose more than one ESA you will be asked, in certain questions, to provide answers for each ESA.

at least 1 choice(s)

- About the European Banking Authority (EBA)
- About the European Securities and Markets Authority (ESMA)
- About the European Insurance and Occupational Pensions Authority (EIOPA)

A. Questions for the assessment of the European Supervisory Authorities (ESAs) and the recent changes in their founding Regulations

Please click on next to respond to the questions.

General questions

Question I. ESMA: How do you assess the impact of each ESMA's activities on the following aspects?

| | (less significant impact | (not so significant impact) | 3 (neutral) | 4 (significant impact) | 5 (most significant impact) | Don't know - No opinion - Not applicable |
|--|--------------------------|-----------------------------|----------------|------------------------------|--------------------------------------|---|
| The financial system as a whole | 0 | 0 | 0 | • | 0 | 0 |
| Financial stability | 0 | 0 | 0 | • | 0 | 0 |
| The functioning of the internal market | 0 | 0 | 0 | • | 0 | 0 |
| The quality and consistency of supervision | 0 | 0 | • | 0 | 0 | 0 |
| The enforcement of EU rules on supervision | 0 | • | 0 | 0 | 0 | 0 |
| Strengthening international supervisory coordination | 0 | 0 | • | 0 | 0 | 0 |
| Consumer and investor protection | 0 | 0 | 0 | 0 | 0 | 0 |
| Financial innovation | 0 | 0 | 0 | 0 | 0 | 0 |
| Sustainable finance | 0 | 0 | 0 | 0 | 0 | 0 |

Please explain your answer to question I on ESMA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Since its inception the mandate of ESMA has been expanded significantly, particularly in areas with strong financial stability or cross-border aspects. The Dutch Federation of Pension Funds has supported the strengthening of this mandate. As cross-border investors, Dutch pension funds rely on stable international financial markets and properly supervised foreign (both EU and third-country) financial entities such as banks, asset managers and market infrastructure.

When determining the allocation of supervisory powers at Member State and EU level, this should be done objectively and through rigorous pre-agreed criteria including but not limited to the level of cross-border activity, standardization of products and/or services, market concentration, reach of supervisory decisions and global competitiveness. Therefore, in light of cross-border nature of some of the financial entities and activities within its regulatory and supervisory mandate, the impact could be considered only moderate and could be expanded.

This would entail a stronger dialogue between ESMA and supervised entities, as well as other stakeholders that are indirectly affected by their direct supervision. NCAs usually have very direct communication lines with supervised entities. This type of dialogue should be replicated at the European level, if there would be more direct European supervision.

Question I. EIOPA: How do you assess the impact of each EIOPA's activities on the following aspects?

| | (less significant impact | (not so significant impact) | 3 (neutral) | 4 (significant impact) | 5 (most significant impact) | Don't know - No opinion - Not applicable |
|--|--------------------------|-----------------------------|----------------|------------------------------|--------------------------------------|---|
| The financial system as a whole | 0 | 0 | 0 | • | 0 | 0 |
| Financial stability | 0 | 0 | 0 | 0 | 0 | 0 |
| The functioning of the internal market | 0 | 0 | 0 | 0 | 0 | 0 |
| The quality and consistency of supervision | 0 | 0 | 0 | • | 0 | 0 |
| The enforcement of EU rules on supervision | 0 | 0 | 0 | • | 0 | 0 |
| Strengthening international supervisory coordination | 0 | 0 | 0 | • | 0 | 0 |
| Consumer and investor protection | 0 | 0 | 0 | 0 | 0 | 0 |
| Financial innovation | 0 | • | 0 | 0 | 0 | 0 |
| Sustainable finance | 0 | 0 | 0 | 0 | • | 0 |

Please explain your answer to question I on EIOPA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Over the past decade, the EU has had a significant impact on the regulation and supervision of occupational pension funds. The revision of the IORP Directive in 2016 has been the most notable cause, but more recently the legislative framework has developed towards horizontal regulations that apply to the entire financial sector, such as the Sustainable Finance Disclosure Regulation and the Digital Operational Resilience Act.

Under the IORP Directive, EIOPA's role in developing the regulatory framework is not comparable to its role under the Solvency II framework. This was a conscious choice of the co-legislators. Occupational pensions are still very divergent across member states, both in terms of their prevalence and design. They are closely linked to first pillar pensions, as well as social and labour law more broadly. Importantly, the strong link between occupational pensions and national tax and labour law has resulted so far in relatively limited cross-border activities of IORPs. For these reasons, the rationale for a bigger regulatory or supervisory role for EIOPA on IORPs is absent.

Nonetheless, we have seen a clear impact of EIOPA on the regulatory framework. Both EIOPA's own Opinions and its work on Level 2 in the area of insurance have a significant impact on the supervisory activities of our NCA in the Netherlands.

Finally, we believe that financial innovation is mainly a market-driven process. However, we note that the ESAs are taking a bigger interest in this area, in particular concerning open data initiatives (e.g. open insurance). In cases where sharing data cross-border makes sense, an active role of EIOPA and the ESAs can be foreseen.

Question II. ESMA: In your view, do ESMA's mandate cover all necessary tasks and powers to contribute to the stability and to the well-functioning of the financial system?

| (600) | | |
|-------|---|--------|
| | v | \sim |
| | 1 | H.> |

🏴 No

Don't know / no opinion / not relevant

If you think that there are elements which should be added or removed from ESMA's mandate, please provide a substantiated answer:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

No. We would welcome a reevaluation of ESMA's powers by the European Commission. We believe this assessment should be based on the level of cross-border market integration, the interconnectedness and systemic relevance of the activity in question.

Question II. EIOPA: In your view, do EIOPA's mandate cover all necessary tasks and powers to contribute to the stability and to the well-functioning of the financial system?

- Yes
- O No
- Don't know / no opinion / not relevant

Question III. ESMA: In your view, does ESMA face any obstacles in delivering on their mandates?

- Yes
- ON O
- Don't know / no opinion / not relevant

Question III. EIOPA: In your view, does EIOPA face any obstacles in delivering on their mandates?

- Yes
- ON O
- Don't know / no opinion / not relevant

Please explain what you consider to be the main obstacles for EIOPA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Pension funds are concerned that the decision-making in EIOPA does not always sufficiently account for the particularities of pension funds. We observe that nearly all individuals in the Board of Supervisors have a background in insurance supervision. This is amongst others due to the absence of a significant second pillar in many European countries. Moreover, EIOPA's workload on insurance regulation has far outpaced its involvement in occupational pensions. This is not surprising because of the difference in scale, the large amount of delegated lawmaking under insurance regulation and the fact that cross-border insurance business is common-place whereas only a small number of IORPs operate across borders. EIOPA's expertise has developed accordingly, and it is likely to continue to do so. As a result, we are concerned that the decision-making processes insufficiently take into account the idiosyncrasies of occupational pensions, stemming from the strong relationship with social and labour law.

The Capital Markets Union Action Plan calls for more funded pensions in the European Union. As it is the intention that the second pillar gains in importance, the governance of EIOPA should be equipped to deliver decisions tailored to both sectors within its remit: insurance and occupational pensions. Currently, there are no provisions in the EIOPA regulation specifically requiring a comprehensive coverage in expertise of both sectors in selection procedures of individuals on the decision-making bodies: the Chair, Executive Director, Board of Supervisors and Management Board.

1. The supervisory convergence tasks of the ESAs

| 1.1 Common supervisory culture/supervisory convergence |
|--|
| Question 1.1.1 ESMA: To what extent does ESMA contribute to promoting a common supervisory culture and consistent supervisory practices? |
| 1 - the less significant contribution |
| © 2 |
| © 3 |
| © 4 |
| 5 - the most significant contribution |
| Don't know / no opinion / not relevant |
| Please explain your answer to question 1.1.1 for ESMA and indicate if there |
| are any areas for improvement: |
| 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
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| Question 1.1.1 EIOPA: To what extent does EIOPA contribute to promoting a |
| common supervisory culture and consistent supervisory practices? |
| 1 - the less significant contribution2 |
| © 3 |
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| |
| 5 - the most significant contribution |
| Don't know / no opinion / not relevant |
| Please explain your answer to question 1.1.1 for EIOPA and indicate if there |
| are any areas for improvement: |
| 5000 character(s) maximum |

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We observe an increasing alignment of views between Dutch supervisors and the ESAs. At the national level we see a tendency of national supervisors to accept the positions and views of EIOPA and other ESAs, even if there is no obligation to do so.

Nonetheless, we question the need for supervisory convergence in the area of occupational pensions. It is important that the rulebook for financial entities is implemented consistently across Europe. Pension funds want to be sure that counterparties such as banks are supervised to the same level everywhere. However, supervisory convergence only makes sense when there is a single rulebook to converge around. This does not exist for pension funds.

The divergence the European pensions landscape should naturally lead to diverging supervisory practices tailored to the respective characteristics of occupational pension systems. For example, in the Netherlands the supervision of pension funds is much more intensive than in most other Member States. We observe far more supervisory surveys, data requests and detailed regulation (e.g. on fit and proper, cybersecurity, sustainable finance). This is a logical consequence of the relevance and size of the Dutch IORP sector, which manages assets worth roughly twice the Dutch GDP.

The Dutch pensions sector is concerned that in practice EIOPA would use any new tools for supervisory convergence to achieve convergence towards what it believes should be the homogeneous prudential framework for pension funds, thereby undermining the decision of the co-legislators in the IORP2 Directive not to harmonize prudential rules at the European level.

Question 1.1.2 ESMA: To what extent the following tasks undertaken by ESMA have effectively contributed to building a common supervisory culture and consistent supervisory practices in the EU?

| | (less significant contribution | (not so significant contribution) | 3 (neutral) | 4 (significant contribution) | (most significant contribution) | Don't know - No opinion - Not applicable |
|---|--------------------------------|-----------------------------------|----------------|------------------------------|---------------------------------|---|
| Providing opinions to competent authorities | 0 | 0 | 0 | 0 | 0 | • |
| Promoting bilateral and multilateral exchanges of information between competent authorities | 0 | 0 | 0 | 0 | 0 | 0 |
| Contributing to developing high quality and uniform supervisory standards | 0 | • | 0 | • | 0 | • |
| Contributing to developing high quality and uniform reporting standards | © | • | 0 | • | • | • |
| Developing and reviewing the application of technical standards | 0 | 0 | 0 | 0 | 0 | • |
| Contributing to the development of sectoral legislation by providing advice to the Commission | 0 | 0 | 0 | 0 | 0 | • |
| Establishing (cross)sectoral training programmes | 0 | 0 | 0 | 0 | 0 | • |
| Producing reports relating to their field of activities | 0 | 0 | 0 | 0 | 0 | • |
| Conducting peer reviews between competent authorities | 0 | 0 | 0 | 0 | 0 | • |

| Determining new Union strategic supervisory priorities | 0 | 0 | 0 | 0 | 0 | • |
|--|---|---|---|---|---|---|
| Establishing coordination groups | 0 | 0 | 0 | 0 | 0 | • |
| Developing Union supervisory handbooks | 0 | 0 | 0 | 0 | 0 | • |
| Monitoring and assessing environmental, social and governance- related risks | 0 | 0 | 0 | 0 | 0 | • |
| Adopting measures using emergency powers | 0 | 0 | 0 | 0 | 0 | • |
| Investigating breaches of Union law | 0 | 0 | 0 | 0 | 0 | • |
| Coordinating actions of competent authorities in emergency situations (e.g. Covid-19 crisis) | 0 | 0 | 0 | 0 | 0 | • |
| Mediating between competent authorities | 0 | 0 | 0 | 0 | 0 | • |
| Monitoring the work of supervisory and resolution colleges | 0 | 0 | 0 | 0 | 0 | • |
| Publishing on their website information relating to their field of activities | 0 | 0 | 0 | 0 | 0 | • |
| Monitoring market developments | 0 | 0 | 0 | 0 | 0 | • |
| Initiating and coordinating Union-wide stress tests of financial institutions | 0 | 0 | 0 | 0 | 0 | • |
| Developing guidelines and recommendations | 0 | 0 | 0 | 0 | 0 | • |
| Developing Q&As | 0 | 0 | 0 | 0 | 0 | • |
| | | | | | | |

| Contributing to the establishment of a common Union financial data strategy | • | | • | • | • | • |
|---|---|---|---|---|---|---|
| Providing supervisory statements | © | © | 0 | • | 0 | 0 |
| Other instruments and tools to promote supervisory convergence | 0 | 0 | 0 | 0 | 0 | • |

Please add any qualitative comments you may wish to explain your reasoning when answering question 1.1.2 on ESMA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Most powers of ESMA do not directly affect pension policy, but does have an impact on pension funds as end-investors. Larger pension funds also own their own asset managers (which are investment firms), which are within scope of the ESMA remit. High quality reporting standard are of importance for these asset managers. Moreover, the statement of ESMA on the expiration of the EMIR clearing exemption for Pension Scheme Arrangements in July 2018 was effective. The exemption was about to expire, yet the co-legislators were close to finding an agreement to extend the exemption. The statement of ESMA was effective in avoiding the undesirable situation that pension funds would be forced to centrally clear new contracts until EMIR Refit was published in the OJ.

Question 1.1.2 EIOPA: To what extent the following tasks undertaken by EIOPA have effectively contributed to building a common supervisory culture and consistent supervisory practices in the EU?

| | (less significant contribution | (not so significant contribution) | 3 (neutral) | 4 (significant contribution) | 5 (most significant contribution) | Don't know - No opinion - Not applicable |
|---|--------------------------------|-----------------------------------|----------------|------------------------------|--|---|
| Providing opinions to competent authorities | 0 | 0 | 0 | • | 0 | 0 |
| Promoting bilateral and multilateral exchanges of information between competent authorities | 0 | 0 | 0 | • | 0 | 0 |
| Contributing to developing high quality and uniform supervisory standards | • | 0 | © | • | 0 | 0 |
| Contributing to developing high quality and uniform reporting standards | • | 0 | • | • | 0 | 0 |
| Developing and reviewing the application of technical standards | 0 | 0 | 0 | 0 | • | 0 |
| Contributing to the development of sectoral legislation by providing advice to the Commission | 0 | 0 | 0 | 0 | • | 0 |
| Establishing (cross)sectoral training programmes | 0 | 0 | 0 | 0 | 0 | • |
| Producing reports relating to their field of activities | 0 | 0 | 0 | 0 | 0 | 0 |
| Conducting peer reviews between competent authorities | 0 | 0 | 0 | 0 | 0 | • |

| Determining new Union strategic supervisory priorities | 0 | 0 | 0 | 0 | 0 | • |
|--|---|---|---|---|---|---|
| Establishing coordination groups | 0 | 0 | 0 | 0 | 0 | 0 |
| Developing Union supervisory handbooks | 0 | 0 | 0 | 0 | 0 | • |
| Monitoring and assessing environmental, social and governance- related risks | 0 | 0 | 0 | • | 0 | 0 |
| Adopting measures using emergency powers | 0 | 0 | 0 | 0 | 0 | 0 |
| Investigating breaches of Union law | 0 | 0 | 0 | 0 | 0 | • |
| Coordinating actions of competent authorities in emergency situations (e.g. Covid-19 crisis) | 0 | 0 | 0 | 0 | 0 | • |
| Mediating between competent authorities | 0 | 0 | 0 | 0 | 0 | • |
| Monitoring the work of supervisory and resolution colleges | 0 | 0 | 0 | 0 | 0 | • |
| Publishing on their website information relating to their field of activities | 0 | 0 | • | 0 | 0 | 0 |
| Monitoring market developments | 0 | 0 | 0 | 0 | • | 0 |
| Initiating and coordinating Union-wide stress tests of financial institutions | 0 | 0 | 0 | 0 | • | 0 |
| Developing guidelines and recommendations | 0 | 0 | 0 | 0 | • | 0 |
| Developing Q&As | 0 | 0 | 0 | • | 0 | 0 |
| | | | | | | |

| Contributing to the establishment of a common Union financial data strategy | | • | • | • | • | 0 |
|---|---|---|---|---|---|---|
| Providing supervisory statements | © | • | 0 | 0 | 0 | 0 |
| Other instruments and tools to promote supervisory convergence | 0 | 0 | 0 | 0 | 0 | • |

Please add any qualitative comments you may wish to explain your reasoning when answering question 1.1.2 on EIOPA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

EIOPA has lobbied the European Institutions strongly for a more harmonised regulatory framework for occupational pensions. Its position was often diametrically opposed to that of the co-legislators. Consequently, EIOPA has delivered a significant number of Opinions and as such has attempted to impose a joint supervisory culture in an area where national rules diverge significantly. Moreover, we feel that EIOPA has a significant influence on the views held by NCAs through non-binding communication channels (e.g. opinions, reports, peer reviews, exchange of views at expert level).

The ESAs were ineffective in providing proper guidance to the financial sector in the implementation of the SFDR and in particular on the delay of the RTS. It should be recognized that the problems were mostly caused by extremely challenging timelines for delivering the RTS and implementation thereof, as well as vague definitions (e.g. 'promotion' in Article 8) and regulation. Nevertheless, the ESAs could have provided more guidance to NCAs, by advising to delay the enforcement of the SFDR until the RTS are published and implemented.

Question 1.1.3 ESMA: One of the roles of ESMA is to promote and facilitate the functioning of supervisory colleges, where established by sector legislation, and foster the consistency of the application of Union law a m o n g

Please rate ESMA's contribution to the objectives below:

| | (less significant contribution | (not so significant contribution) | 3 (neutral) | 4 (significant contribution) | 5 (most significant contribution) | Don't know - No opinion - Not applicable |
|--|--------------------------------|-----------------------------------|----------------|------------------------------|--|---|
| Promote the effective and efficient functioning of colleges of supervisors | 0 | • | • | • | • | • |
| Foster consistency in the application of Union law among colleges | 0 | 0 | 0 | 0 | 0 | • |
| Promote converging supervisory practices among colleges | 0 | 0 | 0 | 0 | 0 | • |

Please explain your reasoning when answering question 1.1.3 on ESMA:

| 000 character(s) maximum sluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
|---|
| Dutch pension funds are not directly affected by the supervisory colleges |
| |
| |

Question 1.1.3 EIOPA: One of the roles of EIOPA is to promote and facilitate the functioning of supervisory colleges, where established by sector legislation, and foster the consistency of the application of Union law a m o n g

Please rate EIOPA's contribution to the objectives below:

| | (less significant contribution | (not so significant contribution) | 3 (neutral) | 4 (significant contribution) | 5 (most significant contribution) | Don't know - No opinion - Not applicable |
|--|--------------------------------|-----------------------------------|----------------|------------------------------|--|---|
| Promote the effective and efficient functioning of colleges of supervisors | 0 | • | • | • | • | • |
| Foster consistency in the application of Union law among colleges | 0 | 0 | 0 | 0 | 0 | • |
| Promote converging supervisory practices among colleges | 0 | 0 | 0 | 0 | 0 | • |

Please explain your reasoning when answering question 1.1.3 on EIOPA: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Dutch pension funds are not directly affected by the supervisory colleges In the framework of the 2019 ESAs review: Question 1.1.4 How do you assess the new process for questions and answers (Article 16b)? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 1.1.5 In your view, does the new process for questions and answers allow for an efficient process for answering questions and for promoting supervisory convergence? Yes O No Don't know / no opinion / not relevant 1.2 No action letters In the framework of the 2019 ESAs review: Question 1.2.1 In your view, is the new mechanism of no action letters (Article 9a of the ESMA/EIOPA Regulations and Article 9c EBA Regulation) fit for its intended purpose? Yes No

Please explain your answer to question 1.2.1:

Don't know / no opinion / not relevant

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The no action letter was specifically intended for situations where Level 2 measures are missing. However, the scope is limited to Level 2 measures of Regulations or Directives mentioned in the EIOPA regulation. Given the fact that more horizontal legislation is coming into place (SFDR, DORA), the no action letter should also be available there. The double implementation process of the SFDR (first on the basis of Level 1, then later with Level 2) has led to a lot of uncertainty, diverging interpretation of the rules and unnecessary costs.

| "n | uestion 1.2.2 How does the new mechanism, in your view, compare with o action letters" in other jurisdictions? 2000 character(s) maximum Eluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
|-----------|--|
| | |
| ac | uestion 1.2.3 ESMA: Could you provide examples where the use of no tion letters would have been useful or could be useful in the future? On character(s) maximum Studing spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| | The SFDR. |
| ac | uestion 1.2.3 EIOPA: Could you provide examples where the use of no tion letters would have been useful or could be useful in the future? On character(s) maximum Eluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| | The SFDR. |

1.3 Peer reviews

Question 1.3.1 To what extent peer reviews organised by the ESAs have contributed to the convergence outcomes listed below?

Please distinguishing between the situation before the 2019 review and afterwards:

Situation **before** the 2019 ESAs review for ESMA:

| | (less significant contribution | (not so significant contribution) | 3 (neutral) | 4 (significant contribution) | 5 (most significant contribution) | Don't know - No opinion - Not applicable |
|---|--------------------------------|-----------------------------------|----------------|------------------------------|--|---|
| Convergence in the application of Union law | 0 | 0 | © | 0 | 0 | • |
| Convergence in supervisory practices | 0 | 0 | 0 | 0 | 0 | 0 |
| More wide spread application of best practices developed by other competent authorities | © | 0 | 0 | 0 | 0 | 0 |
| Convergence in the enforcement of provisions adopted in the implementation of Union law | 0 | 0 | 0 | 0 | 0 | 0 |
| Further harmonisation of Union rules | 0 | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

Situation after the 2019 ESAs review for ESMA:

| | (less significant contribution | (not so significant contribution) | 3 (neutral) | 4 (significant contribution) | (most significant contribution) | Don't know - No opinion - Not applicable |
|---|--------------------------------|-----------------------------------|----------------|------------------------------|---------------------------------|---|
| Convergence in the application of Union law | 0 | 0 | © | 0 | 0 | © |
| Convergence in supervisory practices | 0 | 0 | © | © | © | 0 |
| More wide spread application of best practices developed by other competent authorities | © | 0 | © | 0 | 0 | • |
| Convergence in the enforcement of provisions adopted in the implementation of Union law | © | 0 | © | 0 | 0 | • |
| Further harmonisation of Union rules | 0 | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

give examples: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your reasoning when answering question 1.3.1 for ESMA and

Situation **before** the 2019 ESAs review for EIOPA:

| | (less significant contribution | (not so significant contribution) | 3 (neutral) | 4 (significant contribution) | (most significant contribution) | Don't know - No opinion - Not applicable |
|---|--------------------------------|-----------------------------------|----------------|------------------------------------|---------------------------------|---|
| Convergence in the application of Union law | 0 | © | 0 | 0 | 0 | 0 |
| Convergence in supervisory practices | 0 | © | © | 0 | 0 | 0 |
| More wide spread application of best practices developed by other competent authorities | • | • | 0 | • | 0 | • |
| Convergence in the enforcement of provisions adopted in the implementation of Union law | • | 0 | 0 | • | 0 | • |
| Further harmonisation of Union rules | 0 | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

Situation after the 2019 ESAs review for EIOPA:

| | (less significant contribution | (not so significant contribution) | 3 (neutral) | 4 (significant contribution) | 5 (most significant contribution) | Don't know - No opinion - Not applicable |
|---|--------------------------------|-----------------------------------|----------------|------------------------------|--|---|
| Convergence in the application of Union law | 0 | © | 0 | 0 | 0 | 0 |
| Convergence in supervisory practices | 0 | 0 | 0 | 0 | 0 | 0 |
| More wide spread application of best practices developed by other competent authorities | 0 | 0 | 0 | • | 0 | 0 |
| Convergence in the enforcement of provisions adopted in the implementation of Union law | 0 | 0 | 0 | • | 0 | 0 |
| Further harmonisation of Union rules | 0 | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

give examples: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your reasoning when answering question 1.3.1 for EIOPA and

Question 1.3.2 How do you assess the impact of each of the changes below introduced by 2019 ESAs review in the peer review process?

| 1 (least effective) | 2 (rather not effective) | 3 (neutral) | 4 (rather effective) | 5 (most effective) | Don't know - No opinion - Not applicable |
|----------------------------------|--------------------------------|--|--|---|--|
| © | © | © | © | © | 0 |
| 0 | 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 | 0 |
| • | © | 0 | • | • | • |
| 0 | 0 | 0 | 0 | 0 | 0 |
| 0 | 0 | 0 | 0 | 0 | 0 |
| | effective) | (least effective) (rather not effective) | (least effective) (rather not effective) (neutral) | (least effective) (rather not effective) (neutral) (rather effective) | (least effective) (rather not effective) (neutral) (rather effective) (most effective) |

| The Management Board is consulted in order to maintain | 0 | | 0 | 0 | 0 |
|---|---|--|---|---|---|
| consistency with other peer reviews reports and to ensure a level | | | | | |
| playing field. | | | | | |
| | | | | | |

| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. | |
|--|---------|
| g - p - a - a - a - a - a - a - a - a - a | |
| | |
| | |
| | |
| Question 1.3.3 ESMA: Do you think mandatory recurring peer covering also enforcement aspects, could be introduced in some | |
| legislation? | |
| YesNo | |
| Don't know / no opinion / not relevant | |
| | |
| Please explain your answer to question 1.3.3 for ESMA: | |
| 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. | |
| No. It seems better to decide on peer reviews on an ad-hoc basis. The ESAs are in a better posit assess when on which topics peer reviews are useful than the co-legislators. | tion to |
| | |
| Question 1.3.3 EIOPA: Do you think mandatory recurring peer covering also enforcement aspects, could be introduced in some legislation? | |
| [©] Yes | |
| No | |
| Don't know / no opinion / not relevant | |
| Please explain your answer to question 1.3.3 for EIOPA: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. | |

No. It seems better to decide on peer reviews on an ad-hoc basis. The ESAs are in a better position to

assess when on which topics peer reviews are useful than the co-legislators.

| Question 1 | I.3.4 Are there improvements that could be made to the peer review |
|-----------------|--|
| process? | |
| Yes | |
| [◎] No | |
| Don't | know / no opinion / not relevant |

1.4 Other tasks and powers

Question 1.4.1 ESMA: In your view, is the collection of information regime (Art 35 ESAs Regulations) effective?

- Yes
- No
- Don't know / no opinion / not relevant

Question 1.4.1 EIOPA: In your view, is the collection of information regime (Art 35 ESAs Regulations) effective?

- Yes
- No
- Don't know / no opinion / not relevant

Question 1.4.2 In the framework of the 2019 ESAs review, in you view, are the new Union strategic supervisory priorities an effective tool to ensure more focused convergence priorities and more coherent coordination (Article 29a ESAs Regulations)?

- Yes
- O No
- Don't know / no opinion / not relevant

If you identify any areas for improvement, please explain:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Yes. NCAs should be able to prioritise issues that matter most in their home market. Those issues - both for retail products and for occupational pensions - tend to diverge. There are different types of occupational pensions: DB/DC, with and without choice in accumulation and decumulation, with and without insurance against biometric risks, with and without survivor pensions. A stronger top-down approach to supervisory priorities could take focus away from issues that are most relevant.

| Question 1.4.3 ESMA: Do you think there is the need to amend or add a too to the toolkit of the ESAs for achieving supervisory convergence? Yes No |
|---|
| Don't know / no opinion / not relevant |
| Question 1.4.3 EIOPA: Do you think there is the need to amend or add a too to the toolkit of the ESAs for achieving supervisory convergence? |
| YesNo |
| Don't know / no opinion / not relevant |
| Question 1.4.4 Please assess the significance of the new ESAs' task of fostering and monitoring the supervisory independence of national competent authorities: |
| 1 - Not significant at all |
| 2 - Rather not significant |
| □ 3 - Neutral |
| 4 - Rather significant |
| 5 - Very significant |
| Don't know / no opinion / not relevant |
| Please explain your answer to question 1.4.4: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| We do not think it is necessary for the ESAs to assess the independence of the Dutch supervisors (DNB and AFM). |

Question 1.4.5 What criteria would be the most relevant, in you view, for the ESAs to perform effectively their new task of fostering and monitoring supervisory independence of national competent authorities?

| | 1 (irrelevant) | (rather not relevant) | 3 (neutral) | 4 (rather relevant) | 5 (fully relevant) | Don't know - No opinion - Not applicable |
|--|-----------------------|-----------------------|----------------|---------------------------|--------------------------|---|
| Operational independence | • | 0 | 0 | 0 | 0 | 0 |
| Financial independence | • | 0 | 0 | 0 | 0 | 0 |
| Appointment and dismissal of governing body | • | 0 | 0 | 0 | 0 | 0 |
| Accountability and transparency | • | 0 | 0 | 0 | 0 | 0 |
| Adequacy of powers and ability to apply them | • | 0 | 0 | 0 | 0 | 0 |
| Other | 0 | 0 | 0 | 0 | 0 | 0 |

| Ple | ase explain your answers to question 1.4.5: |
|--------------|--|
| | 00 character(s) maximum |
| inclu | uding spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
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| Que | estion 1.4.6 ESMA: What are, in your view, the main remaining obstacle(s) |
| | allow for a more effective supervisory convergence? |
| | |
| | 00 character(s) maximum |
| Inclu | uding spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
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| O 114 | estion 1.4.6 EIOPA: What are, in your view, the main remaining obstacle(s) |
| | |
| to a | allow for a more effective supervisory convergence? |
| 500 | 00 character(s) maximum |
| | uding spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| | |
| | As mentioned, we do not believe that it is not important to strive for supervisory convergence in the area of |
| | occupational pensions, as occupational pension systems are still very different and there is little cross-border |
| | activity. |
| | |
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Question 1.4.7 ESMA: Do you consider that ESMA ensures that enough information on their activities and on financial institutions is available?

| Yes |
|---|
| No |
| Don't know / no opinion / not relevant |
| Question 1.4.7 EIOPA: Do you consider that EIOPA ensures that enough information on their activities and on financial institutions is available? |
| Yes |
| O No |
| Don't know / no opinion / not relevant |
| Question 1.4.8 Do you consider that the purpose and outcome of inquiries under Article 22.4 is clear? |
| Yes |
| O No |
| Don't know / no opinion / not relevant |
| Question 1.4.9 In your view, is there the need to add any tools or tasks in order to enhance supervisory convergence towards digital finance? Yes No |
| Don't know / no opinion / not relevant |
| Question 1.4.10 Please assess the effectiveness of supervisory convergence tools developed by the ESAs (e.g. common supervisory actions, real case |
| discussions, etc.) for achieving supervisory convergence: |
| 1 - Least effective |
| 2 - Rather not effective |
| 3 - Neutral |
| 4 - Rather effective |
| 5 - Very effective |
| Don't know / no opinion / not relevant |
| Please explain your answer to question 1.4.10: |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |

| 5 Breach of Union law | v and c | dispu | ite set | tlement | | | |
|---|---------------|---------|---------------|--------------|--------------|------------|---------------|
| uestion 1.5.1 Do you nion law (Article 17 E SAs' Regulations) are | ESAs' | Regu | | • | | | |
| Yes | | | | | | | |
| [©] No | | | | | | | |
| Don't know / no opi | nion / r | not re | levant | | | | |
| cluding spaces and line breaks, | i.e. stricte | er than | the MS \ | Vord charact | ers countir | ng method. | |
| uestion 1.5.2 ESMA: | - | | nk tha | t the use | • of the | breach | n of Union la |
| uestion 1.5.2 ESMA: | - | | nk tha | it the use | • of the | breach | n of Union la |
| | adequ | ate? | | t the use | • of the | breach | n of Union la |
| ocedure by ESMA is | adequa Yes | ate? | N.A. | t the use | ∍ of the | breach | n of Union la |

| O character(s) maximum ding spaces and line breaks, i.e. stricter than the MS Word characters counting method. The power of EIOPA to direct decisions at financial institutions, overruling decisions taken by NCA, so infringe the principle of subsidiarity. Nevertheless, we are not aware of any such decisions vis-a-vis Dension funds. Stion 1.5.3 Should there be other instruments available to the ES ress instances of non-application or incorrect application of Unicounting to a breach ex-post? Yes No Don't know / no opinion / not relevant See explain your answer to question 1.5.3: O character(s) maximum | cedure by EIOPA is | Yes | No | N.A. | | | | |
|---|--|----------------------------|-------------------------|----------|------------|-----------|------------|---------|
| ase explain your answer to question 1.5.2 for ESMA: Of character(s) maximum uding spaces and line breaks, i.e. stricter than the MS Word characters counting method. The power of EIOPA to direct decisions at financial institutions, overruling decisions taken by NCA, so infringe the principle of subsidiarity. Nevertheless, we are not aware of any such decisions vis-a-vis Expension funds. The power of EIOPA to direct decisions at financial institutions, overruling decisions taken by NCA, so infringe the principle of subsidiarity. Nevertheless, we are not aware of any such decisions vis-a-vis Expension funds. The power of EIOPA to direct decisions at financial institutions, overruling decisions taken by NCA, so infringe the principle of subsidiarity. Nevertheless, we are not aware of any such decisions vis-a-vis Expension funds. The power of EIOPA to direct decisions at financial institutions, overruling decisions taken by NCA, so infringe the principle of subsidiarity. Nevertheless, we are not aware of any such decisions vis-a-vis Expension funds. The power of EIOPA to direct decisions at financial institutions, overruling decisions taken by NCA, so infringe the principle of subsidiarity. Nevertheless, we are not aware of any such decisions vis-a-vis Expension funds. | Before 2019 ESAs' review | • | 0 | 0 | | | | |
| infringe the principle of subsidiarity. Nevertheless, we are not aware of any such decisions vis-a-vis Depension funds. estion 1.5.3 Should there be other instruments available to the Estress instances of non-application or incorrect application of Unicounting to a breach ex-post? Yes No Don't know / no opinion / not relevant ase explain your answer to question 1.5.3: | After 2019 ESAs' review | • | 0 | 0 | | | | |
| infringe the principle of subsidiarity. Nevertheless, we are not aware of any such decisions vis-a-vis Dension funds. Sestion 1.5.3 Should there be other instruments available to the ES dress instances of non-application or incorrect application of Unicounting to a breach ex-post? Yes No Don't know / no opinion / not relevant ase explain your answer to question 1.5.3: 20 Character(s) maximum | 00 character(s) maximum uding spaces and line breaks, i | i.e. strict | ter than | the MS V | ord charac | ters cour | ting metho | |
| Yes No Don't know / no opinion / not relevant ease explain your answer to question 1.5.3: Double character(s) maximum | infringe the principle of subsid | | | | • | • | | • |
| ounting to a breach ex-post? Yes No | | | | | | | | |
| No Don't know / no opinion / not relevant ease explain your answer to question 1.5.3: noo character(s) maximum | | | | | | | | |
| Don't know / no opinion / not relevant ease explain your answer to question 1.5.3: Doo character(s) maximum | dress instances of n | on-a | pplica | | | | | |
| ease explain your answer to question 1.5.3: | dress instances of no | on-a | pplica | | | | | |
| 000 character(s) maximum | dress instances of nounting to a breach of Yes | on-a | pplica | | | | | |
| | dress instances of nounting to a breach of Yes No | on-a _l ex-po | oplica | ation o | | | | |
| luding spaces and line breaks, i.e. stricter than the MS Word characters counting method. | dress instances of nounting to a breach of Yes No Don't know / no opin | on-apex-po | pplica st? | ation o | r incor | | | |
| | dress instances of nounting to a breach of Yes No Don't know / no opinetase explain your ans | on-apex-po | pplica st? | ation o | r incor | | | |
| | dress instances of nounting to a breach of yes No Don't know / no opinotese explain your ans | ex-po | pplica st? not re | elevant | r incori | rect ap | plication | on of U |

Question 1.5.4 Do you think that the new written non-objection procedure by the BoS and the new independent panels for the decisions on breaches of Union law and dispute settlements introduced in the 2019 ESAs' review have improved these decision making processes?

- Yes
- O No
- Don't know / no opinion / not relevant

| 5000 character(s) maximum | |
|--|----|
| | |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. | |
| | |
| Question 1.5.5 ESMA: Do you think that ESMA has always acted, whe needed, under Article 17 and Article 19 of the ESAs' Regulations? | re |
| © Yes | |
| [◎] No | |
| Don't know / no opinion / not relevant | |
| Question 1.5.5 EIOPA: Do you think that EIOPA has always acted, whe needed, under Article 17 and Article 19 of the ESAs' Regulations? • Yes • No | re |
| Don't know / no opinion / not relevant | |
| | |
| Question 1.5.6 ESMA: Could you provide concrete examples where the introduction of further binding mediation provisions in sectoral legislation would be useful? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. | |

Question 1.5.6 EIOPA: Could you provide concrete examples where the introduction of further binding mediation provisions in sectoral legislation would be useful?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We do not believe that binding mediation in the case of the IORP2 Directive is desirable or needed. Host and home Member States are responsible for parts of supervision: home Member States are responsible for prudential supervision, while the host Member State oversees the application of tax, social and labour law. We believe that Member States sovereignty in executing these roles should not be infringed. Also in the case of a collective cross-border transfer of assets and liabilities, the transferring Member States should be unencumbered in its duty to protect the existing rights of IORP participants by verifying that all prerequisites have been met for the transfer. In any case, EIOPA already can provide for non-binding mediation in this case.

| Question 1.5.7 ESMA: Why do you think the use of these E | SMA's powers has |
|--|------------------|
| b e e n | limited' |

Please explain how these processes could be improved:

| | | ters counting me | |
|--|--|------------------|--|
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Question 1.5.7 EIOPA: Why do you think the use of these EIOPA's powers has been limited?

Please explain how these processes could be improved:

5000 character(s) maximum

| , | / | | | | | | | |
|------------------|------------|--------------|--------------|----------|--------|------------|----------|--------|
| including spaces | and line k | oreaks, i.e. | stricter tha | n the MS | Word o | characters | counting | method |

| 1.6 Emergency situations and response to COVID-19 crisis |
|---|
| Question 1.6.1 ESMA: Please rate the impact of ESMA's response in the context of the COVID-19 crisis: |
| 1 - the less significant impact |
| © 2 |
| © 3 |
| © 4 |
| 5 - the most significant impact |
| Don't know / no opinion / not relevant |
| Please explain your answer to question 1.6.1 for ESMA: |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
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| |
| |
| Question 1.6.1 EIOPA: Please rate the impact of EIOPA's response in the |
| context of the COVID-19 crisis: |
| 1 - the less significant impact |
| 2 |
| © 3 |
| [©] 4 |
| 5 - the most significant impact |
| Don't know / no opinion / not relevant |
| |

Please explain your answer to question 1.6.1 for EIOPA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We applaud that EIOPA tried to reduce the administrative burden of reporting requirements on IORPs during the COVID crisis. Nevertheless, the most important issues relating to the COVID crisis were operational continuity and the continued collection of premiums from particularly hard-hit sectors (hospitality, tourism). These issues were mainly dealt with in cooperation with national bodies and supervisors.

Question 1.6.2 Please rate the effectiveness of the ESAs' follow-up actions on the European Systemic Risk Board (ESRB) recommendations below in the context of the COVID-19 crisis:

| | 1 (least effective) | 2 (rather not effective) | 3 (neutral) | 4 (rather effective) | 5 (most effective) | Don't know - No opinion - Not applicable |
|---|----------------------------------|--------------------------------|----------------|----------------------------|--------------------------|---|
| Market illiquidity and implications for asset managers and insurers | 0 | 0 | 0 | 0 | 0 | • |
| Impact of large scale downgrades of corporate bonds on markets and entities across the financial system | 0 | • | • | • | 0 | • |
| System-wide restraints on dividend payments, share buybacks and other pay-outs | 0 | 0 | • | • | 0 | • |
| Liquidity risks arising from margin calls | 0 | 0 | 0 | 0 | 0 | • |

| 5000 character | ain your answer to question 1.6.2: |
|----------------------------------|--|
| | s and line breaks, i.e. stricter than the MS Word characters counting method. |
| | |
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| Question 1. | 6.3 ESMA: Do you think the coordinating activities carried out by |
| ESMA has | successfully contributed to address the challenges posed by the |
| COVID-19 c | |
| Yes | |
| © No | |
| | now / no opinion / not relevant |
| DOILER | now / no opinion / not relevant |
| YesNo | |
| | |
| | |
| Dontk | now / no opinion / not relevant |
| Please expl | ain your answer to question 1.6.3 for EIOPA: |
| 5000 character | • |
| including spaces | and line breaks, i.e. stricter than the MS Word characters counting method. |
| We support | the content of the EIOPA Statement of Principles on the impact of the COVID crisis on IORPs. It |
| " | the relevant issues and gave the right signal to NCAs, while recognising the stabilising role |
| action from | play in financial markets. Apart from providing guidance to NCAs, we did not expect any further EIOPA. |
| | |
| | |
| _ | |
| | 6.4 ESMA: Do you think that ESMA has always acted effectively |
| where need | ed, in the context of the COVID-19 crisis? |
| Yes | |
| No | |
| | |

| Question 1.6.4 EIOPA: Do you think that EIOPA has always actedeffectively, where needed, in the context of the COVID-19 crisis? Yes No Don't know / no opinion / not relevant |
|--|
| Question 1.6.5 Do you think Article 18.2 of the ESAs Regulation (declaration of an emergency situation) is fit for its intended purpose? |
| No |
| Don't know / no opinion / not relevant |
| Question 1.6.6 In case you identified areas for improvement in the ESAs' powers in emergency situations, do you have any suggestions on how to address them? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| 1.7 Coordination function (Art 31 ESAs' Regulations) |
| Question 1.7.1 ESMA: Do you think the coordination role of ESMA is effective? |
| Yes |
| No |
| Don't know / no opinion / not relevant |

| Question 1.7.1 EIOPA: Do you think the coordination role of EIOPA is effective? Yes No Don't know / no opinion / not relevant |
|---|
| Question 1.7.2 ESMA: Do you see a need for greater coordination between ESMA and/or with other EU and national authorities as regards developing data requirements, data collection and data sharing? |
| YesNo |
| Don't know / no opinion / not relevant |
| If you do see a need for greater coordination for ESMA, please explain your answer to question 1.7.2 and indicate what changes you propose: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| We support a role for ESMA in the upcoming ESAP initiative. |
| |
| Question 1.7.2 EIOPA: Do you see a need for greater coordination between EIOPA and/or with other EU and national authorities as regards developing data requirements, data collection and data sharing? Yes No Don't know / no opinion / not relevant |

Question 1.7.3 In the frameworl of 2019 ESAs' review, please rate the effectiveness, in your view, of the tools below in order to fulfil the new coordination role of the ESAs facilitating the entry into the market of actors or products relying on technological innovation:

| | 1 (least effective) | 2 (rather not effective) | 3 (neutral) | 4 (rather effective) | 5 (most effective) | Don't know - No opinion - Not applicable |
|--|----------------------------------|--------------------------------|----------------|----------------------------|--------------------------|---|
| Exchange of information and best practices | 0 | 0 | 0 | 0 | 0 | • |
| Adopt guidelines | 0 | 0 | 0 | 0 | 0 | • |
| Adopt recommendations | 0 | 0 | 0 | 0 | 0 | • |

| Please explain your reasoning when answer | ing question 1.7.3: |
|--|--|
| 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word | phorestore counting mothed |
| including spaces and line breaks, i.e. stricter than the ivid word | Transcrets counting method. |
| Question 1.7.3.1 In the framework of 2019 E new coordination function (Article 31b E orders, transactions and activities that gi abuses and have cross-border implication markets or financial stability in the EU is an | SMA Regulation) in relation to ve rise to suspicions of market ns for the integrity of financial |
| © Yes | |
| No | |
| Don't know / no opinion / not relevant | |
| Question 1.7.4 In the framework of 2019 ES coordination groups (Article 45b of the ESA to coordinate competent authorities regardinate competent authorities regardinate competent authorities regardinate competent authorities regardinate competent authorities regardinates. | As Regulations) are effective tools |
| © Yes | |
| No | |
| Don't know / no opinion / not relevant | |
| Question 1.7.5 ESMA: In your view, does the ensuring that the competent authorities endelegation and risk transfer arrangement satisfactory way? Yes | ffectively supervise outsourcing, |
| O No | |

Don't know / no opinion / not relevant

| uestion 1.7.5 EIOPA: In your view, does the coordination function of EIOPA, neuring that the competent authorities effectively supervise outsourcing, elegation and risk transfer arrangements in third countries, work in a atisfactory way? |
|---|
| © Yes |
| No |
| Don't know / no opinion / not relevant |
| 8. Tasks related to consumer protection and financial activities |
| |
| uestion 1.8.1 ESMA: What are, in your view, ESMA's main achievements in the consumer and investor protection area? 5000 character(s) maximum acluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| ne consumer and investor protection area? 5000 character(s) maximum |
| ne consumer and investor protection area? 5000 character(s) maximum |
| ne consumer and investor protection area? 5000 character(s) maximum |
| ne consumer and investor protection area? 5000 character(s) maximum |

Question 1.8.1 EIOPA: What are, in your view, EIOPA's main achievements in the consumer and investor protection area?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

EIOPA has a limited role in regulating the 'product' features of the pension scheme an IORP provides. It does, however, increasingly play a role in regulating the communication between IORPs and their participants.

We think that EIOPA played a supportive role for Member States that had to start from scratch when implementing the Pension Benefit Statement (PBS) as a result of the IORP2 Directive. However, we are concerned that the EIOPA's work (at the EU's work more broadly) on pension communication is heading in the wrong direction, for the following reasons:

- It is not based on insights from behavioural science. More information does not necessarily lead to a better understanding. Information should be tailored to the information needs of participants and an overflow of information turns individuals off. Individuals only truly engage with information if they have the sense that there is an 'action perspective', i.e. that they feel they are able or should act on information.

- Information requirements can be too legalistic or complicated. The SFDR RTS templates, for example, require the use of concepts that are not clear even to practicioners (e.g. difference between Article 8 or Article 9 products) or concepts that average pension funds participants do not understand ('derivative').

The Dutch Ministry of Social Affairs evaluated the Dutch Law on Pension Communication, which implements the PBS. The PBS was found to be ineffective at communicating even the most basic elements of the pension product (e.g. how much pension to expect). The national pension tracking system (www. mijnpensioenoverzicht.nl) was found to be much more useful and insightful. We strongly recommend EIOPA to take into account these lessons learned when considering the design of new information rules.

Question 1.8.2 ESMA: Please assess the impact of ESMA's work on analysis of consumer trends, reviewing market conduct, developing indicators, contributing to level playing field, financial literacy and follow up to work in this area:

| | (less significant impact | (not so significant impact) | 3 (neutral) | 4 (significant impact) | 5 (most significant impact) | Don't know - No opinion - Not applicable |
|---------------------------------------|--------------------------|-----------------------------|----------------|------------------------------|--------------------------------------|---|
| Analysis of consumer trends | 0 | 0 | 0 | 0 | 0 | • |
| Reviewing market conduct | 0 | 0 | 0 | 0 | 0 | • |
| Developing indicators | 0 | 0 | 0 | 0 | 0 | • |
| Contributing to a level playing field | 0 | 0 | 0 | 0 | 0 | • |
| Financial literacy | 0 | 0 | 0 | 0 | 0 | • |
| Follow up to work in this area | 0 | 0 | 0 | 0 | 0 | • |

Please explain your answer to question 1.8.2 for ESMA:

| | <i>ter(s) maximum</i> ces and line brea | ıks. i.e. stricter | than the MS V | Vord character | s counting meth | od. | |
|-----------|--|--------------------|---------------|------------------|---|-----|--|
| zamg opao | | , | | Tora orial actor | 5 66 di i i i i i i i i i i i i i i i i i | | |
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Question 1.8.2 EIOPA: Please assess the impact of EIOPA's work on analysis of consumer trends, reviewing market conduct, developing indicators, contributing to level playing field, financial literacy and follow up to work in this area:

| | (less significant impact | (not so significant impact) | 3 (neutral) | 4 (significant impact) | 5 (most significant impact) | Don't know - No opinion - Not applicable |
|---------------------------------------|--------------------------|-----------------------------|----------------|------------------------------|--------------------------------------|---|
| Analysis of consumer trends | 0 | 0 | 0 | 0 | 0 | • |
| Reviewing market conduct | 0 | 0 | 0 | 0 | 0 | • |
| Developing indicators | 0 | 0 | 0 | 0 | 0 | • |
| Contributing to a level playing field | 0 | 0 | 0 | 0 | 0 | • |
| Financial literacy | 0 | 0 | 0 | 0 | 0 | • |
| Follow up to work in this area | 0 | 0 | 0 | 0 | 0 | • |

| Please explain your answer | to question 1.8.2 for E | EIOPA: | |
|---|--------------------------------|---------------------|----------|
| 5000 character(s) maximum including spaces and line breaks, i.e. strice | cter than the MS Word characte | rs counting method. | |
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| | | | |
| Question 1.8.3 In the frame | work of 2019 ESAs' | review, the ESAs | can now. |
| where sectoral legislation | | | |
| powers for practices and pr | | | |
| prolongations of six month | | | |
| prohibition is | possible | (Article | 9.5). |
| Please explain your answer to 5000 character(s) maximum including spaces and line breaks, i.e. strict | to question 1.8.3: | rs counting method. | |
| Question 1.8.4 Would you c general application in cases | | | • |
| ESAs Regulations? | | | |
| Yes | | | |
| No | | | |
| Don't know / no opinion / | not relevant | | |
| Please explain your answer | to question 1.8.4: | | |
| 5000 character(s) maximum | | | |
| including spaces and line breaks, i.e. stric | cter than the MS Word characte | rs counting method. | |

| I . | o 210 20/10 31100 | uld get the mandate | for product interven | tion in the case of I | ORPs. |
|-----------|---|------------------------|----------------------|-----------------------|--------------|
| | 1 0 5 ESMA. C | could you pro | wide concrete | | horo onablir |
| | 1.8.5 ESMA: C of the product i | | | _ | |
| 000 chara | cter(s) maximum aces and line breaks, i. | e. stricter than the N | 1S Word characters | counting method. | |
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| | 1.8.5 EIOPA: O | | | - | |
| eful? | • | • | | · · | |
| | cter(s) maximum | | | | |

Question 1.8.6 ESMA: In the framework of 2019 ESAs' review, please rate the new ESMA's task to coordinate mystery shopping activities of competent authorities, if applicable, according to its relevance to promote consumer protection at EU level:

| evant |
|---|
| /• a.i. |
| ant |
| no opinion / not relevant |
| our answer for ESMA and indicate whether you consider nal competencies for conduct supervision may be beneficial ordination of mystery shopping activities: |
| mum e breaks, i.e. stricter than the MS Word characters counting method. |
| |
| OPA: In the framework of 2019 ESAs' review, please rate the sk to coordinate mystery shopping activities of competent plicable, according to its relevance to promote consumer level: levant evant ant no opinion / not relevant |
| our answer for EIOPA and indicate whether you consider nal competencies for conduct supervision may be beneficial ordination of mystery shopping activities: mum e breaks, i.e. stricter than the MS Word characters counting method. |
| ek to coordinate mystery shopping activities of competer plicable, according to its relevance to promote consume level: levant evant no opinion / not relevant our answer for EIOPA and indicate whether you consideral competencies for conduct supervision may be beneficied ordination of mystery shopping activities: |

1 - irrelevant

2 - rather irrelevant

| Question 1.8.7 ESMA: What are, in your view, the main strengths and weaknesses of the current framework on consumer protection (Article 9 ESAs Regulations) and what would you suggest to address any possible shortcomings? |
|---|
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| Question 1.8.7 EIOPA: What are, in your view, the main strengths and weaknesses of the current framework on consumer protection (Article 9 ESAs Regulations) and what would you suggest to address any possible shortcomings? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| |
| Question 1.8.8 ESMA: Are there areas for improvement in the toolkit of ESMA when it comes to coordinating supervisors in the area of consumer protection? |
| Yes |
| O No |

Don't know / no opinion / not relevant Please explain your answer to question 1.8.8 for ESMA: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Question 1.8.8 EIOPA: Are there areas for improvement in the toolkit of EIOPA when it comes to coordinating supervisors in the area of consumer protection? Yes No Don't know / no opinion / not relevant Please explain your answer to question 1.8.8 for EIOPA: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. 1.9 International relations Question 1.9.1 ESMA: How do you assess the role and competences of ESMA in the field o f international relations? Are there additional international for in which ESMA should be active? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

| EIOPA in | the | field | of | the role and cor international | relations |
|---|--|---------------------------|--------------------|------------------------------------|---------------|
| | | ational fora | in whic | h EIOPA should be | active? |
| 5000 character(s) mincluding spaces and | | stricter than the N | MS Word cha | aracters counting method. | |
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| | FSMA: In 1 | the framew | ork of 2 | 2019 ESAs' review | , how do you |
| Question 1.9.2 | | | sitorina | the regulatory and | d supervisory |
| | | ole in mor | iitoriiig | | |
| assess the nev | w ESMA's r | | _ | market developm | ents in third |
| assess the new developments, countries for | w ESMA's r enforceme | ent practic | es and | market developm s have been ado | |
| assess the new developments, countries for | w ESMA's r enforceme | ent practic | es and | - | |
| developments, countries for Commission? | w ESMA's rentorcement which equal to a second contract the contract th | ent practic ivalence c | es and decision | s have been ado | |
| developments, countries for Commission? | w ESMA's rentorcement which equal to a second contract the contract th | ent practic ivalence c | es and decision | - | |
| developments, countries for Commission? | w ESMA's rentorcement which equal to a second contract the contract th | ent practic ivalence c | es and decision | s have been ado | |
| assess the new developments, countries for Commission? | w ESMA's rentorcement which equal to a second contract the contract th | ent practic ivalence c | es and decision | s have been ado | |
| assess the new developments, countries for Commission? | w ESMA's rentorcement which equal to a second contract the contract th | ent practic ivalence c | es and decision | s have been ado | |

Question 1.9.2 EIOPA: In the framework of 2019 ESAs' review, how do you assess the new EIOPA's role in monitoring the regulatory and supervisory developments, enforcement practices and market developments in third countries for which equivalence decisions have been adopted by the Commission?

| 001111113310111 | | | | | |
|--|--|--|--|--|--|
| 5000 character(s) maximum | | | | | |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. | | | | | |
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| Question 1.9.3 ESMA: Are the powers and competences in the field of | | | | | |
| Question 1.9.3 ESMA: Are the powers and competences in the field of international relations as set out in Article 33 of the ESAs' Regulations adequate in light of the tasks conferred on ESMA? Yes | | | | | |
| international relations as set out in Article 33 of the ESAs' Regulations adequate in light of the tasks conferred on ESMA? | | | | | |
| international relations as set out in Article 33 of the ESAs' Regulations adequate in light of the tasks conferred on ESMA? | | | | | |
| international relations as set out in Article 33 of the ESAs' Regulations adequate in light of the tasks conferred on ESMA? Yes No | | | | | |
| international relations as set out in Article 33 of the ESAs' Regulations adequate in light of the tasks conferred on ESMA? Yes No Don't know / no opinion / not relevant Question 1.9.3 EIOPA: Are the powers and competences in the field of | | | | | |
| international relations as set out in Article 33 of the ESAs' Regulations adequate in light of the tasks conferred on ESMA? Yes No Don't know / no opinion / not relevant Question 1.9.3 EIOPA: Are the powers and competences in the field of international relations as set out in Article 33 of the ESAs' Regulations | | | | | |
| international relations as set out in Article 33 of the ESAs' Regulations adequate in light of the tasks conferred on ESMA? Yes No Don't know / no opinion / not relevant Question 1.9.3 EIOPA: Are the powers and competences in the field of international relations as set out in Article 33 of the ESAs' Regulations adequate in light of the tasks conferred on EIOPA? | | | | | |
| international relations as set out in Article 33 of the ESAs' Regulations adequate in light of the tasks conferred on ESMA? Yes No Don't know / no opinion / not relevant Question 1.9.3 EIOPA: Are the powers and competences in the field of international relations as set out in Article 33 of the ESAs' Regulations adequate in light of the tasks conferred on EIOPA? Yes | | | | | |

Question 1.9.4 ESMA: How do you assess the role of ESMA in the development of model administrative arrangements between national competent authorities and third-country authorities? Should this role be further specified?

5000 character(s) maximum

| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
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| Question 1.9.4 EIOPA: How do you assess the role of EIOPA in the |
| development of model administrative arrangements between national |
| competent authorities and third-country authorities? Should this role be |
| • |
| further specified? |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
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| 1.10 The role of the ESAs as enforcement actors/enforcers |
| 1.10 The fole of the ESAS as emorcement actors/emorcers |
| Under Articles 17 (breach of Union law), 18 (action in emergency situations) and 19 (settlement of disagreements |
| between NCAs in cross-border situations/binding mediation), in case a competent authority fails to ensure that a market |
| participant or financial institution complies with requirements directly applicable to it, the ESAs have the power to |
| investigate the alleged breach or non-application of Union law and, following a specified procedure and under certain |
| conditions, adopt an individual decision towards the market participant or financial institution requiring it to comply with |
| EU law. |
| |
| Question 1.10.1 ESMA: How do you assess the role of ESMA under these |
| |
| articles of the founding Regulations? |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |

| Question 1.10.1 EIOPA: How do you assess the role of EIOPA under these |
|---|
| articles of the founding Regulations? |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| We are not aware of any use of these powers vis-a-vis situations involving Dutch pension funds. |
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| Question 1.10.2 ESMA: Do you see room for improvement in the way ESMA |
| could ensure that competent authorities enforce more effectively EU rules |
| towards market participants/financial institutions? |
| [©] Yes |
| No |
| Don't know / no opinion / not relevant |
| Please explain your answer to question 1.10.2 for ESMA: |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
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| Question 1.10.2 EIOPA: Do you see room for improvement in the way EIOPA could ensure that competent authorities enforce more effectively EU rules towards market participants/financial institutions? Yes No Don't know / no opinion / not relevant |
|--|
| - Don't know / no opinion / not relevant |
| Please explain your answer to question 1.10.2 for EIOPA: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| No. We think that a more direct role of EIOPA in the supervision of IORPs would infringe the principe of minimum harmonisation as laid down in the IOPR2 Directive. |
| Question 1.10.3 In your view, are the powers of the ESAs to enforce EU rules towards market participants/financial institutions under Articles 17, 18 and 19 ESAs Regulations well balanced, adequate and effective? |
| © Yes |
| No |
| Don't know / no opinion / not relevant |
| Please explain your answer to question 1.10.3: |
| 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| Question 1.10.4 Do you think the respective roles of the ESAs and of the Commission are clearly defined in Article 17, 18 and 19 ESAs Regulations? Yes No |
| Don't know / no opinion / not relevant |

Please explain your answer to question 1.10.4:

Don't know / no opinion / not relevant

| Please explain your answer to question 2.1.1: |
|--|
| 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| Question 2.1.1.1 If you consider that there should be differences in governance between different types of tasks, please explain: 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| Question 2.1.2 In the framework of 2019 ESAs' review, in your view, has the |
| new provision in Article 42 of the ESAs' Regulations according to which the |
| Board of Supervisors members must abstain from participating in the |
| discussion and voting in relation to any items of the agenda for which they |
| have an interest that might be considered prejudicial to their independence, |
| improved the decision making process? O Yes |
| © No |
| Don't know / no opinion / not relevant |
| DOLL KIOW / HO ODIHIOH / HOLLGIGVAH |
| |
| Please explain your answer to question 1.2.2: |
| Please explain your answer to question 1.2.2: 5000 character(s) maximum |
| Please explain your answer to question 1.2.2: |
| Please explain your answer to question 1.2.2: 5000 character(s) maximum |
| Please explain your answer to question 1.2.2: 5000 character(s) maximum |

Question 2.1.3 In the framework of 2019 ESAs' review, do you think the requirements in Articles 3 and 43a of the ESAs' Regulations are sufficient to ensure accountability and transparency?

- Yes
- [◎] No
- Don't know / no opinion / not relevant

Question 2.1.4 In the framework of 2019 ESAs' review, to what extent the recent enhancements in the role of Chairperson improve the decision making process?

| | (less significant impact | (not so significant impact) | 3 (neutral) | 4 (significant impact) | 5 (most significant impact) | Don't know - No opinion - Not applicable |
|---|--------------------------|-----------------------------|----------------|------------------------------|--------------------------------------|---|
| Request to the Board to establish internal committees for specific tasks | 0 | • | 0 | • | 0 | • |
| Set the agenda to be adopted by the Board and table items for decision | 0 | 0 | 0 | 0 | 0 | • |
| Call a vote at any time | 0 | 0 | 0 | 0 | 0 | • |
| Propose the composition of independent panels for breach of Union law investigations and dispute settlements | 0 | 0 | 0 | 0 | 0 | • |
| Propose the composition of peer review committees for peer reviews | 0 | 0 | 0 | 0 | 0 | • |
| Propose a decision to launch an inquiry and convene an independent panel for the purposes of Article 22 (4) ESAs Regulation | 0 | 0 | © | 0 | 0 | • |
| Vote in the Board of Supervisors (except on matters that are decided on the basis of qualified majority voting) | 0 | 0 | 0 | 0 | 0 | • |
| Other | 0 | 0 | 0 | 0 | 0 | • |

Please explain your answers to question 2.1.4:

| 5000 character(s) i | maximum | | | | |
|---------------------|--------------------------|------------------|-----------------|------------------|--|
| including spaces an | d line breaks, i.e. stri | cter than the MS | Word characters | counting method. | |
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Question 2.1.5 Should the role of the Chairperson be strengthened in other areas?

- Yes
- No
- Don't know / no opinion / not relevant

2.2 Decision-making bodies and preparatory bodies

Question 2.2.1 Does the current composition of the Board of Supervisors (BoS) and of the Management Board (MB) ensure that decisions are taken efficiently and independently?

- Yes
- No
- Don't know / no opinion / not relevant

If you identify areas for improvement, please explain:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Pension funds are concerned that the decision-making in EIOPA is not always sufficiently based on the a thorough understanding of the particularities of pension funds. While the EIOPA staff in the pensions team has build up a strong expertise, we observe that nearly all individuals in the Board of Supervisors have a background in insurance supervision. This is amongst others due to the absence of a significant second pillar in many European countries. Moreover, EIOPA's workload on insurance regulation has far outpaced its involvement in occupational pensions. This is not surprising because of the difference in scale, the large amount of delegated lawmaking under insurance regulation and the fact that cross-border insurance business is common-place whereas only a small number of IORPs operate across borders. EIOPA's focus has developed accordingly, and it is likely to continue to do so. As a result, we are concerned that the decision-making processes insufficiently take into account the idiosyncrasies of occupational pensions, stemming from the strong relationship with social and labour law.

The Capital Markets Union Action Plan calls for more funded pensions in the European Union. As it is the intention that the second pillar gains in importance, the governance of EIOPA should be equipped to deliver decisions tailored to both sectors within its remit: insurance and occupational pensions. Currently, there are

no provisions in the EIOPA regulation specifically requiring a comprehensive coverage in expertise of both sectors in selection procedures of individuals on the decision-making bodies: the Chair, Executive Director, Board of Supervisors and Management Board.

Question 2.2.2 Do the current voting modalities (e.g. simple majority, qualified majority...) of the BoS ensure efficient decision making?

- Yes
- O No
- Don't know / no opinion / not relevant

Question 2.2.3 Does the current allocation of tasks between the BoS and the MB ensure that the ESAs are run effectively and perform the tasks conferred on them?

- Yes
- No
- Don't know / no opinion / not relevant

Question 2.2.4 In the framework of 2019 ESAs' review, to what extent the enhanced role of the Management Board has improved the decision making process?

| | (less significant impact | (not so significant impact) | 3 (neutral) | 4 (significant impact) | 5 (most significant impact) | Don't know - No opinion - Not applicable |
|---|--------------------------|-----------------------------|----------------|------------------------------|--------------------------------------|---|
| The MB can give opinions on all matters to be decided by the Board of Supervisors | • | 0 | • | • | 0 | • |
| The MB ensures the consistent use of a methodology for all peer reviews conducted | 0 | 0 | 0 | • | 0 | • |
| The MB proposes a peer review work plan every two years. | 0 | 0 | 0 | 0 | 0 | • |
| The MB can set up coordination groups on its own initiative | 0 | 0 | 0 | 0 | 0 | • |

| Please explain your answers to question 2.2.4: 5000 character(s) maximum |
|---|
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
| Question 2.2.5 Should the role of the Management Board be strengthened in other areas? |
| © Yes |
| No |
| Don't know / no opinion / not relevant |
| Question 2.2.6 In the framework of 2019 ESAs' review, do you think the written non-objection procedure for core convergence tools (breaches of Union law, dispute settlements and peer reviews) is effective for achieving it |
| objective? |
| [©] Yes |
| No |
| Don't know / no opinion / not relevant |
| Question 2.2.7 Do you think ad hoc committees composed of staff of the ESAs and members from the competent authorities (e.g. peer review committees) are effective tools to improve the decision making process? Yes No |
| Don't know / no opinion / not relevant |
| Question 2.2.8 Do you think the functioning of preparatory/supporting bodie of the ESAs (e.g. technical working groups, standing committees, task force etc.) is effective and efficient? Yes |
| |

Don't know / no opinion / not relevant

Question 2.2.9 ESMA: Please assess the impact of the work undertaken by preparatory/supporting bodies of ESMA (e.g. technical working groups, standing committees, task forces etc.) on ESMA's overall work and achievements:

| | (less significant impact | (not so significant impact) | 3 (neutral) | 4 (significant impact) | 5 (most significant impact) | Don't know - No opinion - Not applicable |
|---|--------------------------|-----------------------------|----------------|------------------------------|--------------------------------------|---|
| Standing committees and other permanent committees | 0 | 0 | 0 | 0 | 0 | • |
| Other preparatory bodies (e.g. technical working groups | 0 | 0 | 0 | 0 | 0 | • |
| Committee on consumer protection and financial innovation | 0 | 0 | 0 | 0 | 0 | • |
| Proportionality Committee | 0 | 0 | 0 | 0 | 0 | • |

addressed: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

If you identify any shortcomings for ESMA please specify how these could be

Question 2.2.9 EIOPA: Please assess the impact of the work undertaken by preparatory/supporting bodies of EIOPA (e.g. technical working groups, standing committees, task forces etc.) on the EIOPA's overall work and achievements:

| | (less significant impact | (not so significant impact) | 3 (neutral) | 4 (significant impact) | 5 (most significant impact) | Don't know - No opinion - Not applicable |
|---|--------------------------|-----------------------------|----------------|------------------------------|--------------------------------------|---|
| Standing committees and other permanent committees | 0 | 0 | 0 | 0 | 0 | • |
| Other preparatory bodies (e.g. technical working groups | 0 | 0 | 0 | 0 | 0 | • |
| Committee on consumer protection and financial innovation | 0 | 0 | 0 | 0 | 0 | • |
| Proportionality Committee | 0 | 0 | 0 | 0 | 0 | • |

If you identify any shortcomings for EIOPA please specify how these could be addressed:

| ncluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. | | | | | | | |
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Question 2.2.9.1 ESMA: Should there be a different governance in case of direct supervisory decisions in ESMA (for example, similar to the new governance for CCPs)?

- Yes
- O No
- Don't know / no opinion / not relevant

2.3 Financing and resources

Question 2.3.1 Do you consider the provisions on financing and resources for the general activities of the ESAs appropriate to ensure sufficiently funded and well-staffed ESAs taking into account budgetary constraints at both EU level and the level of Member States?

- Yes
- O No
- Don't know / no opinion / not relevant

Please explain your answer to question 2.3.1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

As pension funds are not directly supervised by EIOPA, they feel they should not pay industry fees to EIOPA. We understand the need for some degree of flexibility in the ESAs' funding arrangements to deal with changes to the volume of work which is delegated to them. However, we strongly prefer that the solution for this problem is found within the current funding system based on contributions by NCAs and the Union budget. One solution could be to fully fund EIOPA through the Union budget.

Question 2.3.2 Do you think that the ESAs have sufficient resources to perform their tasks?

| Yes |
|-----|
| |

| No |
|--|
| Don't know / no opinion / not relevant |
| Please explain your answer to question 2.3.2: |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
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| |
| Question 2.3.3 Do you think there are enough checks and balances for how the ESAs spend their budget? |
| Yes |
| No |
| Don't know / no opinion / not relevant |
| · |
| Please explain your answer to question 2.3.3: |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
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| 2.4 Involvement and role of relevant stakeholders |
| Overtion O A 4 In vision and state helders sufficiently associated as an about |
| Question 2.4.1 In your view, are stakeholders sufficiently consulted or, on the |
| contrary, are there too many consultations? |
| Yes |
| [©] No |
| Too many consultations |
| Don't know / no opinion / not relevant |
| Diagon explain your enguer to guestian 0.4.1. |
| Please explain your answer to question 2.4.1: |
| 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |

| General consultations launched by EIOPA | © | © | © | • | © | © |
|---|---|---|---|---|---|---|
| Specific consultations when developing data collection requirements | © | • | • | • | • | • |

Please explain your answer to question 2.4.2 for EIOPA:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Generally, we appreciate opportunity to contribute to consultations. It is also very welcome that EIOPA seeks input in the form workshops during the preparatory phase of discussion papers. This also gives stakeholders more time to consider the policy options and develop their views.

At the same time, sometimes consultations focus on the details of a policy option that has already been chosen, rather than providing a range of wider options. It is clear that EIOPA has already a specific outcome in mind and the consultation is only aimed at collecting feedback that will help to tweak this option. Given that mandates for Level 2 measures in Level 1 can be very wide, we believe that in the consultation phase the outcome should not be presupposed.

Question 2.4.3 ESMA: Is ESMA sufficiently transparent and accessible for stakeholders to ensure effective and efficient interaction?

| 0 | Υ | _ | c |
|---|---|---|---|
| | | | |

[◎] No

Don't know / no opinion / not relevant

Please explain your answer to question 2.4.3 for ESMA:

| 50 | 5000 character(s) maxim | rum | | | | |
|-----|-----------------------------|-----------------------|------------------|------------------|-------------|--|
| inc | including spaces and line I | breaks, i.e. stricter | than the MS Word | characters count | ing method. | |
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| Question 2.4.3 EIOPA: Is EIOPA sufficiently transparent and accessible for stakeholders to ensure effective and efficient interaction? |
|--|
| Yes |
| No |
| Don't know / no opinion / not relevant |
| Please explain your answer to question 2.4.3 for EIOPA: |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
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Question 2.4.4 Please rate the impact of stakeholders groups within the ESAs on the overall work and achievements of the ESAs:

| | 1 (less significant impact | (not so significant impact) | 3 (neutral) | 4 (significant impact) | 5 (most significant impact) | Don't know - No opinion - Not applicable |
|---|-----------------------------------|-----------------------------|----------------|------------------------------|--------------------------------------|---|
| EIOPA Insurance & Reinsurance Stakeholder Group | 0 | 0 | 0 | 0 | 0 | • |
| EIOPA Occupational Pensions Stakeholder Group | 0 | 0 | 0 | 0 | • | 0 |
| ESMA Securities and Markets Stakeholder Group | 0 | 0 | 0 | 0 | 0 | • |
| EBA Banking Stakeholder Group | 0 | 0 | 0 | 0 | 0 | • |

Please explain your answers to question 2.4.4:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We strongly support the fact that EIOPA continues to have a seperate stakeholder group on occupational pensions. We also support the stronger role that was given to the stakeholder groups in the last review, such as the possility to provide input in the development of Level 2 measures.

Question 2.4.5 In the framework of 2019 ESAs' review, please assess the significance of the recent changes in the composition, selection, term of office and advice of the stakeholders groups (Article 37 ESAs Regulations)?

| | (less significant impact | (not so significant impact) | 3 (neutral) | 4 (significant impact) | 5 (most significant impact) | Don't know - No opinion - Not applicable |
|--|--------------------------------|-----------------------------|----------------|------------------------------|--------------------------------------|---|
| Composition of stakeholders groups | © | © | 0 | 0 | 0 | • |
| Selection of members | 0 | 0 | 0 | 0 | 0 | • |
| Term of office | 0 | 0 | 0 | 0 | 0 | • |
| A third of its members can issue a separate advice | 0 | 0 | 0 | 0 | 0 | • |

| - | n your answers to question 2.4.5: |
|---------------------------------------|---|
| 5000 character(s) | |
| including spaces ar | nd line breaks, i.e. stricter than the MS Word characters counting method. |
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| | .6 Does the composition of stakeholders groups ensure a alanced representation of stakeholders in the relevant sectors? |
| No | |
| | out / no opinion / not relevant |
| - Don't kiid | ow / no opinion / not relevant |
| Diago ovnici | n vour answer to guartien 2.4 ft |
| • | n your answer to question 2.4.6: |
| 5000 character(s) including spaces ar | and line breaks, i.e. stricter than the MS Word characters counting method. |
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| Question 2.4 | .7 In your experience, are the ESAs' stakeholders groups |
| | ccessible and transparent in their work? |
| Yes | |
| | |
| [™] No | |
| | ow / no opinion / not relevant |

2.5 Joint bodies of the ESAs

Question 2.5.1 Please assess the aspects described below regarding the Board of Appeal (BoA) of the ESAs:

| | 1 (least effective | 2 (not so effective) | 3 (neutral) | 4 (rather effective) | 5 (most effective) | Don't know - No opinion - Not applicable |
|--|---------------------------------|----------------------------|----------------|----------------------------|--------------------------|---|
| Organisation | 0 | 0 | 0 | 0 | 0 | • |
| Functioning and time limits | 0 | 0 | 0 | 0 | 0 | • |
| One joint Board of Appeal for the 3 ESAs | 0 | 0 | 0 | 0 | 0 | • |
| The composition of the BoA | 0 | 0 | 0 | 0 | 0 | • |

If you identify areas for improvement, please explain:

Question 2.5.2 Please assess the aspects described below regarding the Joint Committee of the ESAs:

| | 1 (least effective | 2 (not so effective) | 3 (neutral) | 4 (rather effective) | 5 (most effective) | Don't know - No opinion - Not applicable |
|--|---------------------------------|----------------------------|----------------|----------------------------|--------------------------|---|
| Functioning | 0 | 0 | 0 | • | 0 | 0 |
| Working methods | 0 | 0 | 0 | 0 | 0 | • |
| Ensuring cross-sectoral cooperation | • | 0 | 0 | 0 | 0 | 0 |
| Ensuring consistent approaches | • | 0 | 0 | 0 | 0 | 0 |
| Decision making process | 0 | 0 | 0 | 0 | 0 | • |
| The legal structure (no legal personality) | 0 | 0 | 0 | 0 | 0 | • |

If you identify areas for improvement, please explain:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The Joint Committee pays insufficient attention to the idiosyncrasies of different sectors. Investment products, insurance products and occupational pensions are fundamentally different products. Occupational pensions are quasi-mandatory in the Netherlands without any choice for pension participants. This means that the participant has a completely different 'consumer' experience than a retail client proactively looking for a third pillar product. Cross-sectoral harmonisation of consumer protection rules therefore is undesirable and leads 'one-size-fits-all-fits-no-one'. It should not be an objective to be able to compare an occupational pension scheme with an ETF or a unit-linked insurance product since they have fundamentally different characteristics.

Question 2.5.3 Please assess the work of the Joint Committee of the ESAs in the areas below:

| | (less significant impact | (not so significant impact) | 3 (neutral) | 4 (significant impact) | 5 (most significant impact) | Don't know - No opinion - Not applicable |
|---|--------------------------|-----------------------------|----------------|------------------------------|--------------------------------------|---|
| Consumer Protection and Financial Innovation | • | 0 | 0 | 0 | 0 | 0 |
| Coordination and cooperation for bi-annual Joint Risk Reports, published in spring and autumn | © | 0 | 0 | 0 | 0 | • |
| Financial Conglomerates | 0 | 0 | 0 | 0 | 0 | • |
| Securitisation | 0 | 0 | 0 | 0 | 0 | • |
| European Forum of Financial Innovators | 0 | 0 | 0 | 0 | 0 | • |

| Direct sup | pervisory | powers | | | | |
|---|----------------------------|----------|------------|------------|------------------|--|
| estion 3.1 Pl | ease asses 1 (lowest rate | s ESMA's | direct sup | ervisory p | 5 (highest rate) | Don know No opinic No applica |
| Credit Rating Agencies | 0 | 0 | 0 | 0 | 0 | • |
| Trade Repositories under EMIR | 0 | • | 0 | • | 0 | 0 |
| Trade Repositories under SFTR | 0 | 0 | • | 0 | • | 0 |
| Securitisation Repositories (STS) | 0 | 0 | 0 | 0 | 0 | • |

Question 3.2 Please assess ESMA's performance as a direct supervisor of the entities below:

| | 1 (lowest rate | 2 | 3 | 4 | 5 (highest rate) | Don't know - No opinion - Not applicable |
|---|-----------------------------|---|---|---|------------------------|---|
| Credit Rating Agencies | 0 | 0 | 0 | • | • | • |
| Trade Repositories under EMIR | © | 0 | © | • | • | • |
| Trade Repositories under SFTR | 0 | 0 | 0 | 0 | 0 | • |
| Securitisation Repositories (STS) | 0 | 0 | 0 | 0 | 0 | • |

| i.e. stricter than | the MS Word cha | | | |
|--------------------|-----------------|----------------------|--------|--|
| i.e. stricter than | the MS Word cha | | | |
| | tho Mo Word one | aracters counting me | ethod. | |
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Question 3.3 How do you envisage the future scope of direct supervisory ESMA other ESA? powers o f any o r

What principles should govern the decision to grant direct supervision to the S Ε Α S ?

If you see room for improvement, please provide evidence where you see weaknesses of the current set-up:

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|------|-----------|------|---------|----------|
| | Ullalabil | 1101 | Παλππαπ | , |

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

| We think that the scope of direct supervisory powers of ESMA could be enlarged. |
|---|
| When determining the allocation of supervisory powers at Member State and EU level this should be done |
| objectively and through rigorous pre-agreed criteria including but not limited to the level of cross-border |
| activity, standardization of products and/or services, market concentration, reach of supervisory decisions |
| and global competitiveness. |
| |
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| |

Question 3.4 Have you identified any areas where supervision at EU level should be considered?

- Yes
- O No
- Don't know / no opinion / not relevant

4. The role of the ESAs as regards systemic risk

Question 4.1 ESMA: Please assess the aspects described below regarding the role of ESMA as regards systemic risk:

| | 1 (lowest rate | 2 | 3 | 4 | 5 (highest rate) | Don' know No opinio Not applica |
|---|-----------------------------|---|---|---|------------------------|--|
| The quality of the analysis of market developments | © | © | © | © | 0 | • |
| The quality of the stress test and transparency exercises that were initiated and coordinated by the ESAs | • | • | • | • | • | • |
| The interaction between the ESRB and ESAs on the development of a | | | | | | |

| common set of quantitative and qualitative indicators to identify and measure systemic | © | © | © | © | © | • |
|--|---|---|---|---|---|---|
| The cooperation within the European System of Financial Supervision (ESFS) to monitor the interconnectedness of the various subsectors of the financial system they are overseeing | © | © | • | • | • | • |
| The broader cooperation between the ESRB and the ESAs within the ESFS | • | • | • | • | • | • |
| The contribution of the ESAs to facilitating the dialogue between micro- and macro-supervisors | © | © | • | © | © | • |

If y be addressed:

| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. | 5000 character(s) maximum | |
|--|---------------------------|--|
| | | |
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Question 4.1 EIOPA: Please assess the aspects described below regarding the role of EIOPA as regards systemic risk:

| The quality of the analysis of market developments The quality of the stress test and transparency exercises that were initiated and coordinated by the ESAs The interaction between the ESRB and ESAs on the development of a common set of quantitative and qualitative indicators to identify and measure systemic risk The cooperation within the European System of Financial Supervision (ESFS) to monitor the interactions subsectors of the financial system they are overseeing The broader cooperation between the ESRB and the ESRS within the ESFS | | (lowest rate | 2 | 3 | 4 | 5 (highest rate) | Don'- know No opinio Not applica |
|--|--|--------------|---|---|---|------------------------|---|
| stress test and transparency exercises that were initiated and coordinated by the ESAs The interaction between the ESRB and ESAs on the development of a common set of quantitative and qualitative indicators to identify and measure systemic risk The cooperation within the European System of Financial Supervision (ESFS) to monitor the interconnectedness of the various subsectors of the financial system they are overseeing The broader cooperation between the ESRB and the ESAs | analysis of market | 0 | 0 | 0 | • | 0 | 0 |
| between the ESRB and ESAs on the development of a common set of quantitative and qualitative indicators to identify and measure systemic risk The cooperation within the European System of Financial Supervision (ESFS) to monitor the interconnectedness of the various subsectors of the financial system they are overseeing The broader cooperation between the ESRB and the ESAs | stress test and transparency exercises that were initiated and coordinated by the | • | • | • | • | • | 0 |
| within the European System of Financial Supervision (ESFS) to monitor the interconnectedness of the various subsectors of the financial system they are overseeing The broader cooperation between the ESRB and the ESAs | between the ESRB and ESAs on the development of a common set of quantitative and qualitative indicators to identify and measure systemic | | | • | • | | |
| cooperation between the ESRB and the ESAs | within the European System of Financial Supervision (ESFS) to monitor the interconnectedness of the various subsectors of the financial system | | | • | • | • | • |
| Within the Lord | cooperation between the ESRB | • | • | • | • | • | • |

| The contribution of the ESAs to facilitating the dialogue between micro- and macro- supervisors | © | © | © | © | © | • |
|--|---|---|---|---|---|---|
|--|---|---|---|---|---|---|

If you identify room for improvement for EIOPA, please specify how this could be addressed:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Given the continuing trend from DB to DC pensions, we recommend EIOPA to use methods that allow for comparability between the two types. We believe that cash flow analysis is more suitable than the holistic balance sheet. We would urge EIOPA to continue the dialogue with IORP sector, in particular when developing new methodologies (e.g. in the field of ESG). Applicability of methods and aligning these with methods used by IORPs will lower the burden for IORPs in participating in future stress tests and improve the relevance and quality of the outcomes.

At the same time, we are also concerned with communication of the results of the stress test. In the past we felt that the nuanced analysis in the actual report was lost in the press release. The communication style seemed based on the desire to deliver a political message about the necessity for more harmonization of the prudential framework for pension funds, rather than the content of the analysis.

B. Questions on the single rulebook

Please click on next to respond to the questions.

5. The ESAs work towards achieving a rulebook

Question 5.1 ESMA: Do you consider that the technical standards and guidelines/recommendations developed by ESMA have contributed sufficiently to further harmonise a core set of standards (the single rulebook)?

- Yes
- [⊚] No
- Other
- Don't know / no opinion / not relevant

If you have identified areas for improvement for ESMA, please explain:

| 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
|---|
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
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| |
| Question 5.1 EIOPA: Do you consider that the technical standards and guidelines/recommendations developed by EIOPA have contributed sufficiently to further harmonise a core set of standards (the single |
| rulebook)? |
| Yes |
| ○ No |
| Other |
| Don't know / no opinion / not relevant |
| If you have identified areas for improvement for EIOPA, please explain: |
| 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| We believe that EU Regulation currently is too focussed on cross-sectoral harmonisation. Cross-sectoral harmonisation makes sense where different types of financial actors offer the same service. Pension funds offer a completely different product than say retail investments, so the notion that both types of clients can be served by the same set of communication rules is completely unrealstic. |
| Question 5.2 Do you assess the procedure for the development of draft technical standards as foreseen in the ESA Regulations effective and |
| efficient in view of the objective to ensure high quality and timely |
| deliverables? |
| © Yes |
| No |
| Other |
| Don't know / no opinion / not relevant |
| If you have identified areas for improvement, please explain: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| moreamy opacos and the breaks, no. stricter than the Me Mora characters counting method. |

| | The ESAs need time to deliver high-quality technical standards. We feel that the co-legislators do not always grant this time to the ESAs. We therefore believe there should be a mechanism to delay the introduction of Level 1 provisions, in case Level 2 provisions are to adopted in time. |
|----------|---|
| g. on | nestion 5.3 When several ESAs need to amend joint technical standards (e. PRIIPs RTS) and there is a blocking minority at the Board of Supervisors of e of the ESAs, what would you propose as solution to ensure that the |
| | nendment process runs smoothly? 2000 character(s) maximum |
| | luding spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| Qu | estion 5.4 In particular, are stakeholders sufficiently consulted and any |
| | tential impacts sufficiently assessed? |
| | © Yes |
| | No |
| | Other |
| | Don't know / no opinion / not relevant |
| lf y | ou have identified areas for improvement, please explain: |
| | 000 character(s) maximum |
| inc | luding spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
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Question 5.5 Can you provide examples where guidelines and recommendations issued by the ESAs have particularly contributed to the establishment of consistent, converging, efficient and effective supervisory

| Union law? |
|--|
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
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| Question 5.6 Would you consider it useful if the ESAs could adopt guideline |
| in areas that do not fall under the scope of legislation listed in Article 1 (2) of |
| the ESAs founding Regulations and are not necessary to ensure the effective |
| |
| and consistent application of that legislation? |
| © Yes |
| No |
| Don't know / no opinion / not relevant |
| |
| Please explain your answer to question 5.6: |
| 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| |
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| |
| Question 5.6.1 If you think of the Wirecard case as an example, how could |
| • |
| supervision be improved in the field of auditing and financial reporting? |
| Including Regulation (EC) No 1606/2002 (IAS Regulation) and Directive 2013 |
| /34/EU (Accounting Directive) in Article 1(2) of the ESMA Regulation |
| Other |
| No improvements are needed |

Don't know / no opinion / not relevant

practices and to ensuring the common, uniform and consistent application of

| Question 5.7 Do you think that the role of ESMA with regard to Directive 2004 |
|--|
| /109/EC (Transparency Directive) could be strengthened? |
| For example, by including a mandate for ESMA to draft RTS in order to further harmonise enforcement of financial (and non-financial) information: Yes No Don't know / no opinion / not relevant |
| Question 5.8 Do you think that <u>Directive 2004/109/EC (Transparency Directive)</u> |
| should require ESMA to annually report on the supervision and enforcement |
| of financial and non-financial information in the EU on the basis of data |
| provided by the national competent authorities regarding their supervisory and enforcement activities? |
| © Yes |
| © No |
| Don't know / no opinion / not relevant |
| Please explain your answer to question 5.8: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| Question 5.9 Do you think that ESMA could have a role with regard to Regulation (EC) No 1606/2002 (IAS Regulation) and Regulation 537/2014/EU (Audit Regulation)? |
| © Yes |
| No |
| Don't know / no opinion / not relevant |
| Question 5.10 ESMA: What is your assessment of the work undertaken by ESMA regarding opinions and technical advice? 5000 character(s) maximum |
| including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |

| | uestion 5.10 EIOPA: What is your assessment of the work undertaken by OPA regarding opinions and technical advice? | | | | | | |
|---|--|--|--|--|--|--|--|
| | 1000 character(s) maximum | | | | | | |
| inc | cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. | | | | | | |
| | Although EIOPA has made improvements on their opinions and technical advice, the Opinions of EIOPA should still be more in line with the industry practice. | | | | | | |
| Qı | General questions on the single rulebook uestion 6.1 Which are the areas where you would consider maximum armonisation desirable or a higher degree of harmonisation than presently | | | | | | |
| | ather than minimum harmonisation)? | | | | | | |
| DI | ease give your reasons for each: | | | | | | |
| | 1000 character(s) maximum | | | | | | |
| inc | cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. | | | | | | |
| While we do not propose any specific areas ourselves, we invite the European Commission to assess need for maximum harmonisation on the basis of the level of cross-border activity, the interconnected the sector and the implications on financial stability. | | | | | | | |
| | | | | | | | |
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| Question 6.2 Which are the areas where you consider that national rules going beyond the minimum requirements of a Directive (known as "gold plating") are particularly detrimental to a single market? |
|---|
| Please select as many answers as you like |
| Banking |
| Insurance |
| Asset management |
| Market infrastructure (CCPs, CSDs) |
| Market organisation (MiFID, MIFIR, MAR) |
| Other |
| |
| Question 6.3 Do you consider that the single rulebook needs to be further enhanced to reach the uniform application of Union law or rules implementing Union law and efficient convergent supervisory outcomes? |
| © Yes |
| No |
| Don't know / no opinion / not relevant |
| Please explain your answer to question 6.3 and, where appropriate, support |
| your response with examples: |
| 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. |
| motivaling spaces and line breaks, i.e. stricter than the two word characters counting method. |
| |
| |
| |
| |
| 6.4 Questions regarding the appropriate level of regulation |
| |
| Question 6.4.1 In your view, are there circumstances in existing EU legislation where level 1 is too granular, or for other reasons, would rather be |
| preferable to have a mandate for level 2, or guidance at level 3? |
| Yes |
| No |
| Don't know / no opinion / not relevant |

Question 6.4.2 On the other hand, in your view, could **reducing divergences in rules** at level 1 (legislation agreed by the co-legislators), as well as rules regarding delegated acts (regulatory technical standards) or implementation at level 2, (implementing acts and implementing technical standards) and/or level 3 ('comply or explain guidance' by ESAs) further enhance the single rulebook?

| 0 | ۷۵٥ | • |
|---|------|---|
| | 1 -> | ۰ |

O No

Question 6.4.2.1 Which of the three levels and/or a combination thereof are more effective in building the single rulebook?

Please select as many answers as you like

Level 1 (legislation agreed by the co-legislators)

Level 2 (e.g. delegated acts and technical standards)

Level 3 ('comply or explain guidance' by ESAs)

Please explain your answer to question 6.4.2 and 6.4.2.1:

5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 6.5 Generally speaking, which level of regulation should be enhanced/tightened in order to ensure uniform application of the single rulebook?

Please select as many answers as you like

Level 1 (legislation agreed by the co-legislators)

Level 2 (e.g. delegated acts and technical standards)

Level 3 ('comply or explain guidance' by ESAs)

Please explain your answer to question 6.5 and substantiate with examples, where possible:

5000 character(s) maximum

Don't know / no opinion / not relevant

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We believe that the mandates given to the ESAs in Level 2 have been too wide, which could hurt the democratic legitimacy of the EU law-making. Therefore, we think that further convergence, in areas where it is desired, should be achieved at Level 1.

Question 6.6 In your view, what, if anything and considering legal limitations, should be improved in terms of determining application dates and sequencing of level 1, level 2 and level 3?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

| The timelines for developing Level 2 measures should be realistic and need to be longer in some cases (e.g. |
|---|
| SFDR). Moreover, ideally Level 1 legislation would automatically be delayed if Level 2 measures cannot be |
| adopted in time. Otherwise financial institutions will need to spend double the effort in implementing |
| regulation. |
| |

Question 6.7 Please indicate whether the following factors should be considered when deciding on the need for further harmonisation in rules:

| | 1 (unimportant) | (rather not important) | 3 (neutral) | 4 (rather important) | 5 (fully important) | Don't know - No opinion - Not applicable |
|---|------------------------|------------------------|----------------|----------------------------|---------------------------|---|
| Strong interlinkages with areas of law which remain non-harmonised (e.g. CRIM-MAD and national criminal law) | 0 | 0 | 0 | • | • | 0 |
| Broad discretion left to national authorities and frequent use of that discretion by these national authorities | 0 | 0 | 0 | • | 0 | 0 |
| High level of gold plating by national rules | 0 | 0 | 0 | 0 | 0 | 0 |
| High degree to which supervision of the same type of actors and /or activities render divergent outcomes across Member States | 0 | 0 | 0 | 0 | 0 | 0 |
| All of the above | 0 | 0 | 0 | 0 | 0 | 0 |
| None of the above | 0 | 0 | 0 | 0 | 0 | 0 |
| Other aspects | 0 | 0 | 0 | 0 | 0 | 0 |

Question 6.8 As part of the Commission's work on enhancing the single rulebook under the Capital Markets Union project, do you consider that certain EU legislative acts (level 1) should, in the course of a review, become more detailed and contain a higher degree of harmonisation? Would any of those legal frameworks currently contained in Directives, or any part therein, benefit from being directly applicable in Member States instead of requiring national transposition?

| 0 | Yes | |
|---|-----|--|
| | No | |

Don't know / no opinion / not relevant

Question 6.9 Do you consider that on the basis of existing mandates, additional/more detailed rules at level 2 should be introduced to provide the supervised entities and their supervisors with more detailed and clearer guidance?

Yes

O No

Don't know / no opinion / not relevant

Question 6.10 Against the objective of establishing the single rulebook for financial services, how would you increase the degree of harmonisation of EU financial legislation?

Please select as many answers as you like

Across the board (e.g., via an Omnibus act which amends multiple sectoral acts at the same time)

In a targeted manner through individual sectoral reviews

Please explain how would you increase the degree of harmonisation of EU financial legislation in a targeted manner through individual sectoral reviews:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Additional information

Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can upload your additional document(s) below. Please make sure you do not include any personal data in the file you upload if you want to remain anonymous.

The maximum file size is 1 MB.

You can upload several files.

Only files of the type pdf,txt,doc,docx,odt,rtf are allowed

Useful links

More on this consultation (https://ec.europa.eu/info/publications/finance-consultations-2021-esas-review_en)

Consultation document (https://ec.europa.eu/info/files/2021-esas-review-consultation-document_en)

More on the European system of financial supervision (https://ec.europa.eu/info/business-economy-euro/banking and-finance/financial-supervision-and-risk-management/european-system-financial-supervision_en)

Specific privacy statement (https://ec.europa.eu/info/files/2021-esas-review-specific-privacy-statement_en)

More on the Transparency register (http://ec.europa.eu/transparencyregister/public/homePage.do?locale=en)

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